1		207(20)
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7 8	Attorneys for Respondents and Defendants CITY OF HUNTINGTON BEACH, HUNTINGTON BEACH CITY COUNCIL, ASHLEY WYSOCKI	
9		
10	SUPERIOR COURT OF TH	E STATE OF CALIFORNIA
11	FOR THE COUNTY OF ORANG	E, CENTRAL JUSTICE CENTER
12		
13	ALLIANZA TRANSLATINX; C.A. a minor by and through his Guardian ad litem, E.S.; H.P., a	Case No.: 30-2025-01462835-CU-WM-CJC Judge Lindsey Martinez
14	minor by and through her guardian ad litem C.W.; and ERIN SPIVEY, as taxpayer,	Dept. C-24
15		NOTICE OF DEMURRER AND DEMURRER TO PLAINTIFF'S PETITION
16	Plaintiff,	FOR WRIT OF MANDATE AND
17	vs.	COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF BY DEFENDANTS
18		CITY OF HUNTINGTON BEACH, CITY COUNCIL, AND WYSOCKI;
19 20	CITY OF HUNTINGTON BEACH, a municipal corporation; HUNTINGTON BEACH CITY	DECLARATION OF PEGGY Z. HUANG
20	COUNCIL, as the governing body of the Huntington Beach Public Library; ASHLEY	DATE: September 29, 2025
21 22	WYSOCKI, in her official capacity as the	TIME: 1:30 p.m. DEPT: C24
22	Director of Community and Library Services for Huntington Beach; and DOES 1-50, inclusive,	Reservation No.: 74557870
23	Respondents and Defendants.	
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377646		CITY COUNCIL, AND WYSOCKI'S NOTICE OF S' COMPLAINT FOR DECLARATORY RELIEF; PEGGY Z. HUANG

1	TO PLAINTIFF AND HIS ATTORNEY OF RECORD:
2	PLEASE TAKE NOTICE that at 1:30 p.m. on September 29, 2025, or as soon thereafter as
3	the mater may be heard in Department C24 of the above-entitled court, located at 700 Civic Center
4	Drive West, Santa Ana, California, Defendants CITY OF HUNTINGTON BEACH,
5	HUNTINGTON BEACH CITY COUNCIL, and ASHLEY WYSOCKI (collectively referred to as
6	the "City") will demur to Plaintiffs ALLIANZA TRANSLATINX et al.'s Petition for Writ of
7	Mandate and Complaint for Declaratory and Injunctive Relief (hereinafter the "Petition") on the
8	following grounds:
9	1. Plaintiffs failed to plead facts supporting a claim for declaratory relief under Code
10	of Civil Procedure section 1085;
11	2. Plaintiffs' action is not ripe as there is no justiciable controversy under Civil Code
12	of Procedure section 1085, i.e., that,
13	a. Plaintiffs fail to allege any harm or injury;
14	b. The City has not appointed any member to the Advisory Board; and
15	c. No "community standard has been adopted.
16	3. The City of Huntington Beach is a Charter City with the authority to govern
17	municipal affairs, including but not limited to libraries and services.
18	Defense counsel and Plaintiff's counsel met and conferred by telephone on May 5, 2025,
19	pursuant to 430.41, subdivision (a) of the Code of Civil Procedure. The parties could not agree on
20	the declaratory relief cause of action; thereby necessitating this Motion.
21	This Demurrer is based upon this Notice of Demurrer, Memorandum of Points and
22	Authorities, the Declaration of Peggy Z. Huang, the attached exhibits, documents and other
23	evidence served and lodged herewith, complete files and records of this action, and any other
24	matters of which the Court may or is required to take judicial notice and upon such other and
25	further relief as may be presented on the hearing of this Motion.
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377646	DEFENDANTS CITY OF HUNTINGTON BEACH, CITY COUNCIL, AND WYSOCKI'S NOTICE OF DEMURRER AND DEMURRER TO PLAINTIFFS' COMPLAINT FOR DECLARATORY RELIEF; DECLARATION OF PEGGY Z. HUANG

1	DATED:	May 7, 2025			MICHAEL J. VIGLIOTTA, City Attorney
2					Pearm Huand
3				By:	PEGGY HUANG, Deputy City Attorney
4					Attorney for Defendants U CITY OF HUNTINGTON BEACH
5					HUNTINGTON BEACH CITY COUNCIL
6					ASHLEY WYSOCKI
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					ON OF PEGGY Z. HUANG

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#### **MEMORANDUM OF POINTS AND AUTHORITIES**

#### I. <u>INTRODUCTION</u>

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Parental involvement in the development of their children is paramount to their future
success. Assisting children to be voracious readers is critical to the development of young minds
and their overall well-being and development. Libraries have an important role in the
development of children's minds. "Libraries and their governing bodies shall ensure that only
parents and guardians have the right and the responsibility to determine their children's—and only
their children's—access to library resources." (American Library Association ("ALA"), "Access
to Library Resources and Services for Minors: An Interpretation of the Library Bill of Rights.")

Consistent with the American Libraries Association's guiding principle that parents have
the right and responsibility to children's access to reading materials, the City adopted Resolution
and enacted an ordinance to ensure that parents have the right and responsibility to determine their
children's access to library resources. Contrary to Plaintiffs' assertions and innuendos, there are
no physical barriers to limit young patrons' access to all books and materials in the library.

Plaintiffs filed a Petition for Writ of Mandate and Complaint for Declaratory and
Injunctive Relief ("Petition") on March 7, 2025. Plaintiffs claim that the City's Ordinance No.
4318 unlawfully violate children's freedom to read and right to privacy. The petition is based on
conclusion and presumption—nothing founded on facts that would support a claim.

This Court should sustain the Demurrer to the Petition without leave to amend because
Plaintiffs' claims are not ripe for adjudication. As Plaintiffs have acknowledged, the City has not
implemented any of the Library measures. (Pet. at 21, ¶ 68.) Hence, Plaintiffs claims are based
on innuendos, assumptions, speculations and conclusion of law as alleged as facts which cannot
support any of the claims asserted in the Petition.

Additionally, Plaintiffs fail to allege facts supporting its claim that the California Freedom to Read Act preempted the City's ordinance. The City is a Charter City with authority granted by the State Constitution to govern municipal affairs, which includes the operation of a library. The California Freedom to Read Act is a general law which does not address a matter of statewide concern; therefore, it does not apply to charter cities. Further, the City's ordinance is consistent

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1	with the United States Supreme Court's holding in Miller v. California (1973) 413 U.S. 15 to
2	apply local "community standards" in reviewing materials of a sexual nature. (Id. at p. 19.)
3	For the reasons discussed herein, the Demurrer must be sustained and the Petition must be
4	dismissed without leave to amend.
5	II. STATEMENT OF FACTS AND PROCEDURAL BACKGROUND
6	A. Background
7	On October 17, 2023, the Huntington Beach City Council adopted Resolution No. 2023-
8	41, to establish a "Community Parent-Guardian Review Board for Procurement of Children's
9	Library Materials" (hereinafter "the Board"). (Exhibit A.) On April 24, 2024, the Huntington
10	Beach City Council adopted Ordinance No. 4318, to codify Resolution No. 2023-41. Pursuant to
11	Ordinance No. 4318, each city council member appoints three members to the Board. (Exhibit B.)
12	Since the passage of the Ordinance, the City Council has not appointed any individuals to the
13	Board. There have been no meetings to determine the "community standards."
14	B. Library Layout
15	The library is divided into two sections: a children's section for children under the age of
16	13 and a general section (also known as "stacks") for anyone over the age of 13. Children under
17	the age of 13 who wish to access the general section are required to be accompanied by their
18	parents.
19	C. Types of Library Cards and Limitations
20	The City offers four types of library cards:
21	
22	1. For minors under the age of 13, a parent or guardian must be present with the child when applying and signing for an Imagine or Minor's Card;
23	2. For teens between the ages of 13 and 17, they may apply for a Teen card with a
24	valid school ID, driver's license, or government-issued identification card. A parent or guardian is not required to be present when applying and signing for a
25	card;
26	3. For teens between the ages of 13 and 17, a parent or guardian must be present with the child when applying and signing for an Inspire Card.
27	(See <u>https://huntingtonbeachca.gov/departments/library/my_account/library_card_membership.php;</u>
28	Exhibit C.)
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377646	DEFENDANTS CITY OF HUNTINGTON BEACH, CITY COUNCIL, AND WYSOCKI'S NOTICE OF DEMURRER AND DEMURRER TO PLAINTIFFS' COMPLAINT FOR DECLARATORY RELIEF; DECLARATION OF PEGGY Z. HUANG

1	A patron's privileges are limited by the type of cards that they hold:
2	1. A patron holding a Minor's Card is limited to borrowing up to 35 items, including
3	up to 10 media items, and access to digital collections. A parent or guardian must
4	be present when accessing areas outside the Children's section.
5	2. A patron holding an Imagine card is limited to borrowing up to 35 items and has
6	access to the Library's computers. The patron does not have access to digital
7	collections and cannot borrow media items. A parent or guardian must be present
8	when accessing areas outside the Children's section.
9	3. A patron holding an Inspire Card may borrow up to 35 books and has access to
10	digital collections and Children's Library computers. The patron cannot borrow
11	media items. The patron has access to all public areas of the library without a
12	parent at age 13.
13	4. A patron holding a Teen Card may borrow up to five items, including media items,
14	and has access to the digital collection. The patron has access to all public areas of
15	the library without a parent at age 13.
16	(See <u>https://huntingtonbeachca.gov/departments/library/my_account/loan_policies/index.php</u> .)
17	III. <u>SUMMARY OF ARGUMENT</u>
18	A. Legal Standard
19	A party may demur to a Complaint pursuant to Code of Civil Procedure section 430.10 in
20	relevant part, on the following grounds:
21	"(a) The court has no jurisdiction of the subject of the cause of action alleged in the pleading.
22	(b) The person who filed the pleading does not have the legal capacity to sue.
23	
24	(e) The pleading does not state facts sufficient to constitute a cause of action.
25	(f) The pleading is uncertain. As used in this subdivision, "uncertain" includes ambiguous and unintelligible."
26	
27	A demurrer may be sustained as to an entire complaint or to any of the causes of action
28	therein. (Code Civ. Pro., § 430.50, subd. (a).) As to the issues presented by a complaint for
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1 declaratory relief, a court may sustain a demurrer when the issues involve only questions of law 2 and do not require a factual determination. (Helmer v. Miller (1993) 19 Cal.4th 1565, 1569.) 3 Where no amendment will cure the defect, it is not an abuse of discretion to sustain the demurrer 4 without leave to amend. (Schifando v. City of Los Angeles (2003) 31 Cal.4th 1074, 1081.) 5

Defendants demur to Plaintiffs Petition and Complaint as discussed below.

IV. THE PETITION CONTAINS INSUFFICIENT FACTS TO CONSTITUTE A CAUSE OF ACTION

Plaintiffs allege that the City's Resolution No. 2023-41 and Ordinance No. 4318 ("Library Measures") violate a minor's right to privacy by "condition[ing] a minor's access to library materials on making their library records available to their parent or guardian" (Pet. at 5, 31-33.), violate the California Freedom to Read Act (Pet. at 27-29), the Library Measures are vague and overbroad (Pet. at 29-31), and the City of Huntington Beach illegally expended public funds (Pet. at 32-34). These are Plaintiffs' opinions, speculation, and assumptions to draw a legal conclusion and zero facts.

A complaint must allege facts and not contentions, deductions, opinions, speculations or 15 conclusions of law and this Demurrer must be sustained. (Coshow v. City of Escondido (2005) 16 132 Cal.App.4th 687, 702; Daar v. Yellow Cab Company (1967) 67 Cal. 2d 695, 713.) Plaintiffs 17 here cannot substitute facts with conjuncture, speculations, and opinions. As Plaintiffs 18 acknowledge, the City of Huntington Beach has not implemented the Library Measures. No 19 member of the public has been appointed to the Board and there has been zero public discussion 20 on "community standard." Plaintiffs point to no facts to support a claim that any of the Library's 21 policies violates the United States Supreme Court's holding on evaluating sexual content 22 according to a "community standard." (Miller, supra, 413 U.S. at p. 19.) They also point to no 23 facts of illegal expenditure of funds to support their claim. 24

Additionally, Plaintiffs fail to allege any facts or circumstances where they were denied 25 access to the "stacks," or read and/or skim books, media, or digital collection. They also fail to 26 allege any facts or circumstances showing when they were denied the ability to borrow any books 27 from the Children's Library or the "stacks," media, or digital collection. Rather, Plaintiffs' 28

> DEFENDANTS CITY OF HUNTINGTON BEACH, CITY COUNCIL, AND WYSOCKI'S NOTICE OF DEMURRER AND DEMURRER TO PLAINTIFFS' COMPLAINT FOR DECLARATORY RELIEF; DECLARATION OF PEGGY Z. HUANG

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1 allegations are based on "concern[ed]" (Pet. at 7, ¶ 14), "could be restricted" (Pet. at 8, ¶ 15), 2 "fears" (Pet. at 8, ¶ 16) and "information and belief" (Pet. at 17, ¶ 51; at 18, ¶ 52). Any assertion 3 based on "information and belief," possibilities, or "what ifs" is conclusory and not sufficient to 4 constitute a cause of action. (See Gomes v. Countrywide Home Loans, Inc. (2011) 192 5 Cal.App.4th 1149, 1158-1159 [pleading that is based on information and belief is insufficient 6 when it merely asserts facts without alleging information that leads the plaintiff to believe that the 7 allegations are true].) Neither Ordinance No. 4318 nor Resolution No. 2023-41 conditions the 8 patron's access to books based on parental access to a patron's borrowing history. Simply, 9 Plaintiffs' conclusions and opinions are not facts in support of all causes of actions raised in the 10 Petition and are irrelevant and immaterial to any alleged injury suffered by Plaintiffs.

Additionally, the City's contemplation that the Board will eventually adopt a "community standard" is not impermissibly broad or vague. It is consistent with the United States Supreme Court's holding in *Miller* that the review of content of sexual nature to be based on "local" on community standards. (See *Miller v. California, supra*, 413 U.S. at pp. 36-37.)

Further, Plaintiffs fail to allege any facts that support their claims that their rights to
privacy have been violated. Defendants' policy requiring a parent or guardian present when
minors apply for a library card ensures that there is an adult who will be financially responsible for
any damage or loss item. Additionally, a policy requiring parental consent when applying for a
library card is consistent with ALA's policy that parents and guardians have the right and
responsibilities to determine their children's access to library resources, especially parents have
the financial responsibilities to pay for any damaged or lost items.

Moreover, a policy requiring that children under the age of 13 be supervised at all times, in addition to requiring supervision when entering parts of the library designated for patrons over the age of 13, protects the health and safety of all patrons. In fact, requiring parental supervision for children under the age of 13 is consistent with the Education Code section 19802, subdivision (b)(3) that a library adopt policies and procedures that "preserve the safety or security of the library materials" and ensure "effective management of the library and its resources to preserve access for all library users."

1 As Plaintiffs have acknowledged, the Library has not effectuated or implemented either 2 Ordinance or Resolution. (Pet. at 21,  $\P$  68.) Because Defendants have not yet implemented any 3 policies nor appoint any members to the Board, there are no facts for which any cause of action 4 can rest upon. As residents of Huntington Beach, Plaintiffs can participate in the public hearings 5 on the discussion of local community standards when the Board is constituted. By participating in 6 the public process to implement any policy, Plaintiffs can be part of the process in developing 7 policies that ensure their rights are protected and concerns addressed without unnecessarily 8 expending judicial resources when an alternative remedy to a writ of mandate is readily available.

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#### V. <u>PLAINTIFFS HAVE NO STANDING TO SUE UNDER CODE OF CIVIL</u> <u>PROCEDURE SECTION 1085</u>

Standing to sue is the right to relief in court. Although a plaintiff may have "capacity" to 11 sue, if the complaint shows that he is not a real party in interest and therefore lacks "standing" to 12 sue, a general demurrer will be sustained. (Friendly Village Community Assn., Inc. v. Silva & Hill 13 Constr. Co. (1973), 31 Cal. App. 3d 220.) Whether a party has standing is "focus[ed] on the 14 plaintiff, not the issues he or she seeks to have determined." (Torres v. City of Yorba Linda (1993) 15 13 Cal.App.4th 1035, 1040 ("Torres"); Flast v. Cohen (1968) 392 U.S. 83, 99.) Generally, a 16 plaintiff must demonstrate that he or she has either "suffered or is threatened with an injury of 17 sufficient magnitude that it is reasonably assured the *lawsuit will provide an adequate* 18 presentation of all facts and issues." (Torres, supra, 13 Cal.App.4th at p. 1041; accord, Bilafer v. 19 Bilafer (2008) 161 Cal.App.4th 363, 370.) To have standing, a party must show "that he or she is 20 sufficiently interested as a prerequisite" to the court deciding on the merits, "whether a party's 21 challenge to legislative or executive action independently has merit." (Weatherford v. City of San 22 Rafael (2017) 2 Cal.5th 1241, 1247 ("Weatherford").) "The party must be able to demonstrate 23 that he or she has some such beneficial interest that is concrete and actual, and not conjectural or 24 hypothetical. [Citation.]" (Teal v. Superior Court (2014) 60 Cal.4th 595, 599.) 25

#### A. Plaintiffs C.A. and P.H. Do Not Have Standing

Plaintiffs C.A. and P.H. provide no evidence that they are affected parties or have their
 rights impacted by the City's Library Measures. There are no allegations that any Plaintiffs were

1 denied access to any books or materials (printed and digital) in the Library or unable to borrow 2 any books, media, or digital collection.

3 Both Plaintiffs C.A. and P.H. are over the age of 13. Although they both assert that they 4 have minor's library cards, they do not specify if they possess a "Minor's Card" or a "Teen Card." 5 The only restriction imposed on Plaintiffs is the number of books they can borrow. Under a 6 Minor's Card, Plaintiffs C.A. and P.H. are limited to 35 books, including 10 media items. They 7 have unrestricted access to the digital collection. Both Plaintiffs C.A. and P.H. are eligible to 8 apply for a Teen Card or an Inspire Card, access to digital collections, and access to all public 9 areas of the Library without a parent. Regardless of the type of card that either Plaintiffs C.A. 10 and P.H. currently hold or choose to apply for a new card, their access to books located in the 11 "stacks," whether to read, skim, or borrow any materials, including items of "sexual content," are 12 not restricted. If Plaintiffs C.A. and H.P. have concerns about their privacy and do not want 13 parental involvement, then they can simply apply for the Teen Card which provides the same 14 unrestricted access to library materials. Accordingly, Plaintiffs have made no showing that they 15 either "suffered or is threatened with an injury."

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#### B. Plaintiffs Alianza Translatinx ("ATL") and Erin Spivey Do Not Have Standing

"To have standing, a party must be beneficially interested in the controversy; that is, he or 18 she must have some special interest to be served or some particular right to be preserved or 19 protected and above the interest held in common with the public at large." (Gerawan Farming, 20 Inc. v. Agricultural Labor Relations Bd. (2019) 40 Cal.App.5th 241, 256, internal quotation marks 21 and citations omitted.) Generally, there is no general public interest exception to standing 22 requirement. (People ex rel. Becerra v. Superior Court (2018) 29 Cal.App.5th 486, 497, citing 23 People ex rel. Lynch v. Superior Court (1970) 1 Cal.3d 910.) Permitting a general public interest 24 exception to standing would turn courts into a "super-legislature," capable of overturning statutes 25 enacted by elected representatives without a showing that any party has been harmed. (People ex 26 *rel. Becerra v. Superior Court, supra*, 29 Cal.App.5th at p. 497.) 27

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Although the Supreme Court has recognized a "public interest" standing in Code of Civil

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1	Procedure section 1085 cases, it continues to place limits on its applicability and does not serve as
2	an exception to standing under Code of Civil Procedure section 526a. (Weatherford, supra, 2
3	Cal.5th at p. 1248; People ex rel. Becerra v. Superior Court, supra, 29 Cal.App.5th at 497;
4	Reynolds v. City of Calistoga (2014) 223 Cal.App.4th 865, 873.) The Court places these
5	limitations to ensure that the public interest exception does not swallow the rule, as public interest
6	standing is not automatically available as a substitute where a party is unable to establish
7	beneficial interest. (Reynolds v. City of Calistoga, supra, 223 Cal.App.4th at pp. 873-874.) A
8	party suing under a statute in a litigation still must show that it has a statutory right to relief. (San
9	Diegans for Open Government v. Public facilities Financing Authority of City of San Diego (2019)
10	8 Cal.5th 733, 739, quoting Weatherford, supra, 2 Cal.5th at 1248.)
11	Plaintiffs ALT and Spivey fail to assert any beneficial interest and have not met their
12	burden of proof to sue under the California Freedom to Read Act. A litigant cannot assert a
13	violation of someone else's rights under the guise of public interest. (People v. ex rel. Becerra v.
14	Superior Court, supra, 29 Cal.App.5th at p. 497.) This is exactly what Plaintiffs ATL and Erin
15	Spivey seek to do-asserting someone's claim that Ordinance No. 4318 restricts "minors' access
16	to certain library materials in the absence of parent/guardian consent." (Pet at 3, ¶1.)
17	Nor does Plaintiff ATL meet the "associational standing" requirement to bring suit. "To
18	establish associational standing, [Petitioner] must demonstrate that its members would otherwise
19	have standing to sue in their own right." (Associated Builders and Contractors, Inc. v. San
20	Francisco (1999) 21 Cal.4th 352, 361,-362.) Here, Petitioner ATL alleges that it is a nonprofit
21	organization that provides services to its members such as "hot meals, grocery distribution, health
22	care advocacy, rental assistance, and educational outreach on issues affecting the TGI
23	community." (Pet. at 6, L. 13-14.) However, Plaintiff ATL does not allege that any of its
24	members who has a child in possession of a Minor's Card, Teen Card or Inspire Card and has been
25	denied access to any public area of the Library or unable to access or borrow any books or items.
26	Because Plaintiff ATL fails to demonstrate that any of its members would have standing on their
27	own right, Plaintiff ATL does not have beneficial interest standing or associational standing.
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377646	DEFENDANTS CITY OF HUNTINGTON BEACH, CITY COUNCIL, AND WYSOCKI'S NOTICE OF DEMURRER AND DEMURRER TO PLAINTIFFS' COMPLAINT FOR DECLARATORY RELIEF; DECLARATION OF PEGGY Z. HUANG

1Quite plainly, Plaintiff Spivey also has no standing. Under the Code of Civil Procedure2section 1085, litigants must demonstrate (1) a clear, present and ministerial duty on the part of the3respondent, and (2) a clear, present and beneficial right on the part of the petition to the4performance of that duty. (*California Assn. for Health Services at Home v. Department of Health*5Services (2007) 148 Cal.App.4th 696, 704.) Because Plaintiff Spivey brings forward a writ of6mandate under Code of Civil Procedure section 1085, she must meet the "beneficially interested"7standing requirements under section 1086. This she cannot do.

8 Plaintiff Spivey pleads no allegations of harm, injury, or even the possibility of harm. She 9 is an adult and has unrestricted access to *all* public areas of the Library. Plaintiff Spivey also fails 10 to satisfy the standard for beneficial interest articulated by the Supreme Court to establish a public 11 interest standing. (Loeber v. Lakeside Joint School Dist. (2024) 103 Cal.App.5th 552, 571-572.) 12 Plaintiff Spivey alleges her conclusion and opinion as allegations of possible harm or injury to 13 third parties, and "fears that this will interfere with minors' rights to access information." (Pet. at 14 8.) There are no facts alleged that establishes any beneficial interest and merely presents her 15 opinions as injury.

Plaintiffs ATL and Spivey fail to plead that they have suffered or threatened with an
injury; thus, they have no standing to sue and seek declaratory relief. Therefore, this Court should
grant Defendants' Demurrer in its entirety as to the Petition and Complaint for Declaratory Relief.

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#### C. Plaintiff Erin Spivey Does Not Have Taxpayer Standing

20 Not only does Plaintiff Spivey not have beneficial standing, she also does not have 21 taxpayer standing under Code of Procedure section 526a. A taxpayer does not have an absolute 22 right to assert in a taxpayer's action any claim for governmental waste. (Animal Legal Defense 23 Fund v. California Exposition and State Fairs (2015) 239 Cal.App.4th 1286, 1298; citing, City of 24 Ceres v. City of Modesto (1969) 274 Cal.App.2d 545, 555 ["courts should not take judicial 25 cognizance of disputes which are primarily political in nature, nor should they attempt to enjoin 26 every expenditure which does not meet with a taxpayer's approval;" "otherwise would invite 27 constant harassment of city [officials] by disgruntled citizens"].)

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DEFENDANTS CITY OF HUNTINGTON BEACH, CITY COUNCIL, AND WYSOCKI'S NOTICE OF DEMURRER AND DEMURRER TO PLAINTIFFS' COMPLAINT FOR DECLARATORY RELIEF; DECLARATION OF PEGGY Z. HUANG

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1 Plaintiff Erin Spivey does not meet the taxpayer's standing requirement. Code of Civil 2 Procedure section 526a standing is an *exception* when "the question is one of public right and the 3 object of the action is to enforce a public duty-in which case it is sufficient that the plaintiff be 4 interested as a citizen in having the laws executed and the public duty enforced." (Rialto Citizens 5 for Responsible Growth v. City of Rialto (2012) 208 Cal.App.4th 899, 913-914, internal citations 6 and quotation marks omitted.) Importantly, the courts recognized citizen standing as an exception 7 and not a repudiation of the beneficial interest requirement. (Reynolds v. City of Calistoga, supra, 8 223 Cal.App.4th at pp. 873-874.) The purpose of standing under section 526a is to enable a 9 citizen to challenge governmental action that would otherwise go unchallenged in the courts 10 because of the standing requirements. (Weatherford, supra, 2 Cal.5th at p. 1249; Bledsoe v. 11 Watson (1973) 30 Cal.App.3d 105.) That is not the case here. If a library patron actually suffered 12 injury or harm, he would have standing to challenge any legislative or executive acts of the City 13 Council and a taxpayer's lawsuit would not be necessary. (*Weatherford, supra*, 2 Cal.5th at p. 14 1249.)

Further, Plaintiff Spivey makes no viable allegations of governmental waste or illegal
expenditure. "[Section] 526a does not create an absolute right of action in taxpayers to assert *any*claim of government waste." (*Animal Legal Defense Fund v. California Exposition and State Fairs* (2015) 239 Cal.App.4th 1286, 1298.) Plainly, Plaintiff Spivey attempts to skirt section 1086
requirement of beneficial interest by asserting standing as a taxpayer; but she does not meet the
requirement for a section 526a standing.

21 Even if Plaintiff Spivey meets the public right/public duty exception, she is not entitled to 22 proceed as a matter of right. The Court must conduct an analysis that balances the petitioner's 23 need for relief against the public need for enforcement for official duty. (Reynolds v. City of 24 Calistoga (2014) 223 Cal.App.4th 865, 873-874.) Plaintiff Spivey cannot meet that standard. 25 Plaintiff Spivey has not alleged any illegal expenditure of public funds or any action to deny any 26 minor access to any books. Any child with a Teen Card or Inspire Cared has access to the general 27 section of the library to read and skim books and freely check out any books. And requesting 28 parental consent for library cards for children under the age of 13 ensures there is a party

1 responsible for any damages or loss of an item. Accordingly, Plaintiff Spivey fails to demonstrate 2 a taxpayer's standing and the Demurrer must be sustained.

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#### VI. PLAINTIFFS' ACTION IS NOT RIPE AS THERE IS NO JUSTICIABLE **CONTROVERSY**

An action must be ripe in order to be justiciable. (County of Santa Clara v. Superior Court (2009) 171 Cal.App.4th 119, 131.) Courts do not issue advisory opinions. (Dominguez v. Bonta (2022) 87 Cal.App.5th 389, 412; Nilson v. Transit Authority of Sacramento (1962) 199 Cal.App.2d 716, 722.) "The ripeness requirement, a branch of the doctrine of justifiability, prevents courts from issuing purely advisory opinions." (Pacific Legal Foundation v. California Coastal Com. (1982) 33 Cal.3d 158, 170; accord, People ex rel. Becerra v. Superior Court, supra, 10 29 Cal.App.5th at p. 497.) 11

Code of Civil Procedure section 1060 requires a plaintiff to allege a concrete dispute so 12 that a declaratory relief is appropriate. (City of Santa Monica v. Stewart (2005) 126 Cal.App.4th 13 43, 64.) A controversy is ripe "when it has reached, but has not passed, the point that the facts 14 have sufficiently congealed to permit an intelligent and useful decision to be made." (Pacific 15 Legal Foundation, at p. 171.) In contrast, unripe cases are those "in which parties seek a judicial 16 declaration on a question of law, though no actual dispute or controversy ever existed between 17 them requiring the declaration for its determination." (Wilson & Wilson v. City Council of 18 Redwood City (2011) 191 Cal.App.4th 1559, 1573.) 19

Plaintiffs fail to plead any facts to support any cause of action. The Board has not been 20 established. The City Council has not appointed any members of the public to the Board. (See 21 HBMC § 2.66.040, subd. (A).) No public hearing has been held to determine the community 22 standards. No books, other than those subject to regular purging consistent with Education Code, 23 section 19802, subdivision (b)(2)(iii)(B), have been removed from the Library or placed in a 24 manner that a patron cannot freely access them. What is clear, is Plaintiffs claims are based on a 25 series of conclusions, assumptions, and "what ifs." Plaintiffs disguise a substantive constitutional 26 challenge to the ordinance as a facial constitutional challenge in order to obtain an advisory 27 opinion from this court. This court would be forced to engage in "what ifs" constitutional analysis 28

of what Huntington Beach residents and the Board will determine to be local community standards
and speculate how those community standards will be implemented. Indeed, Plaintiffs are asking
this court "to prevent the City from violating Plaintiffs' rights *in the future*." (Pet. at p. 4,
emphasis added.) That is not the function of the judiciary. Judicial intervention requires a
justiciable controversy between the parties and none exists here. Plaintiffs' broad and sweeping
vague claims of violations of privacy and freedom of speech are speculative and assumptions
about future unknown policies.

8 Accordingly, this Court should grant Defendants' Demurrer as to the Petition and
9 Complaint for Declaratory Relief without leave to amend.

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#### VII. OPERATION OF THE PUBLIC LIBRARY IS A MUNICIPAL AFFAIR

11 As a Charter City, the City of Huntington Beach is entitled under the California 12 constitution to engage in local regulation and governance of public libraries. (See Cal. Const. art. 13 XI, § 5, subd. (a).) California law recognizes two types of cities. A city organized under the 14 general law of the Legislature is referred to as a general law city. (Gov. Code, § 34102.) "A 15 municipality organized under a charter...is a Charter City. (Gov. Code, § 34101.)" (City of 16 Redondo Beach v. Padilla (2020) 46 Cal.App.5th 902, 909.) Our Supreme Court explained that 17 "Charter cities are specifically authorized by our State Constitution to govern themselves, free of 18 state legislative intrusion, as to those matters deemed municipal affairs." (State Building & Construction Trades Council of California v. City of Vista (2012) 54 Cal.4<sup>th</sup> 547, 555 ("Vista"); 19 20 accord, City of Redondo Beach, supra, 46 Cal.App.5th at p. 910.) Article XI, § 5, subdivision (a) 21 of the California Constitution provides that city charters adopted pursuant to this Constitution, 22 "with respect to municipal affairs, shall supersede all laws inconsistent therewith." (Vista, supra, 23 54 Cal.4th at p. 555; *City of Redondo Beach, supra*, 46 Cal.App.5th at p. 910.) 24 Known as the "Home Rule Doctrine," the broad authority of Charter Cities was originally 25 "enacted upon the principle that the municipality itself knew better what it wanted and needed 26 than the state at large, and to give that municipality the exclusive privilege and right to enact direct 27 legislation which would carry out and satisfy its wants and needs." (Vista, supra, 54 Cal.4th at p. 28 556.) This is an affirmative constitutional grant of power to Charter Cities to govern their 15 DEFENDANTS CITY OF HUNTINGTON BEACH, CITY COUNCIL, AND WYSOCKI'S NOTICE OF

> DEMURRER AND DEMURRER TO PLAINTIFFS' COMPLAINT FOR DECLARATORY RELIEF; DECLARATION OF PEGGY Z. HUANG

municipal affairs. Thus, when it comes to matters of municipal affairs, "charter cities are
 supreme and beyond the reach of legislative enactment." (*Ibid*. [internal quotation marks and
 citations omitted]; *California Renters Legal Advocacy & Education Fund v. City of San Mateo* (2021) 68 Cal.App.5th 820, 846-847; see *Johnson v. Bradley*, (1992) 4 Cal.4th 389; *California Fed. Savings & Loan Assn. v. City of Los Angeles* (1991) 54 Cal.3d 1, 12 ("*Cal Fed*").)

6 California's Constitution empowers a Charter City "to make and enforce all laws and 7 regulations in respect to municipal affairs, subject only to the restrictions a limitations provided in 8 their several charters . . ." (Cal. Const., Article XI, § 5, subd. (a).) "[C]harter provisions, 9 ordinances or regulations 'relating to matters which are purely "municipal affairs" prevail over 10 state laws covering the same subject. [Citations.]" (Baggett v. Gates (1982) 32 Cal.3d 128, 135-11 136.) Thus, a charter city enjoys autonomous rule over matters that are "municipal affairs" and is 12 not subject to general laws governing such affairs. (Pasadena v. Paine (1954) 126 Cal.App.2d 93, 13 98.) It is well established that a public library used by the city's inhabitants is a matter of 14 "municipal affairs." (*Ibid.*)

15 In Johnson v. Bradley, supra, 4 Cal.4th at page 398, the Court elaborated on the 16 constitutional definition of "municipal affair": "Whereas subdivision (a) of article XI, § 5, 17 articulates the general principle of self-governance, subdivision (b) sets out a nonexclusive list of 18 four 'core' categories that are, by definition, 'municipal affairs.'" These are the scope of a Charter 19 City's power granted by the California Constitution. (*City of Huntington Beach v. Becerra* (2020) 20 44 Cal.App.5th 243, 251.) Section 5, subdivision (b) provides that a Charter City "may make and 21 enforce all ordinances and regulations in respect to municipal affairs, subject only to the 22 restrictions and limitations provided in their several charters and in respect to other matters they 23 shall be subject to general laws."

Plaintiffs claim that the California Freedom to Read Act conflicts with the City Ordinance
and preempts the local measures because the statute states that it applies to charter cities. (Pet. at
4, 9, 22.) However, the California Freedom to Read Act does not expressly state it is a mater of
"statewide concern" to over the charter city's ordinance. (See *Buena Vista Gardens Apartments Ass 'n. v. City of San Diego Planning Dept.* (1985) 175 Cal.App.3d 289, 306.) And even if the

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1 Legislature made such explicit statement, whether the statute applies to a Charter City is a judicial 2 determination. (*Ibid.*) The California Supreme Court has developed a four-part "analytical 3 framework" to determine whether a state unconstitutionally infringes on a charter city's home rule 4 authority under the California Constitution article XI, section 5: 5 First, a court must determine whether the city ordinance at issue regulates an activity that can be characterized as a "municipal affair. [Citation.] Second, the 6 court "must satisfy itself that the case presents an actual conflict between [local and state law]." [Citation, emphasis added.] Third, the court must decide whether 7 the state law addresses a matter of "statewide concern." [Citation] Finally, the 8 court must determine whether the law is "reasonably related to... resolution" of that concern [citation] and 'narrowly tailored' to avoid unnecessary interference in 9 local governance [citation]. 'If ... the court is persuaded that the subject of the state statute is one of statewide concern and that the statute is reasonably related to its 10 resolution [and not unduly broad in its sweep], then the conflicting charter city 11 measure ceases to be a 'municipal affair' pro tanto and the Legislature is not prohibited by Article XI, Section 5(a), from addressing the statewide dimension by 12 its own tailored enactments. [Citation.] 13 (*Vista, supra*, 54 Cal.4th at p. 556.) 14 Firstly, the California Freedom to Read Act merely states that the statute applies to charter 15 cities without a finding that there is a "statewide concern" to justify state intrusion into the 16 operation of a local public library in a charter city. A statement by the Legislature that the statute 17 applies to a charter city is insufficient to erode a charter city's constitutionally granted power to 18 govern over its municipal affairs. 19 Secondly, it is well-established that operation of a public library is a matter of "municipal 20 affairs." (Pasadena v. Paine, supra, 126 Cal.App.2d at p. 98.) As the Attorney General has 21 recognized, the Education Code provisions relating to city libraries apply only to general law cities 22 and "are inapplicable to charter cities." (61 Ops. Cal. Atty. Gen. 512, 518.) Further, a court 23 must first resolve whether the case "presents an actual conflict" between the state statute and the 24 charter city authority. If there is no conflict, then there is no need to determine whether the matter 25 is a "municipal affair" and "statewide concern." (Cal Fed., supra, 54 Cal.3d at p. 16.) The 26 operation of a library is a municipal affair and the absence of the Legislature's expressed 27 declaration that it is a statewide concern clearly establishes that Education Code section 19802, the 28 17 DEFENDANTS CITY OF HUNTINGTON BEACH, CITY COUNCIL, AND WYSOCKI'S NOTICE OF 377646 DEMURRER AND DEMURRER TO PLAINTIFFS' COMPLAINT FOR DECLARATORY RELIEF; DECLARATION OF PEGGY Z. HUANG

"California Freedom to Read Act," a general law that is inapplicable to a charter city. (*Ibid*;
 *Buena Vista, supra,* 175 Cal.App.3d at p. 306; *Baggett v. Gates, supra,* 32 Cal.3d at p. 136.)

Lastly, the California Freedom to Read Act requires a process where the members of the public can express their concerns about books. The Board, when it is constituted, will meet the statutory requirement to permit members of the public to voice their concerns about library materials. (Educ Code, § 19802, subd. (a)(10)(A).) Because Plaintiffs are unable to articulate a conflict, the State cannot satisfy the second prong of the *Vista* four-part test analysis. Since the four-part test fails, there is no preemption issue and the City's Ordinance should survive any judicial scrutiny.

10 Further, the mere fact that different boards may reach different conclusions as to the same 11 material does not mean that the First Amendment is violated or that it is overbroad and vague. 12 (See Miller, supra, 413 U.S. at p. 27, fn. 9 ["The mere fact juries may reach different conclusion 13 as to the same material does not mean that constitutional rights are abridged."].) The high Court 14 rejected the notion of a "national standard" or a uniform standard, and found that a uniform 15 standard would more likely suppress free speech than allowing a local community standard. 16 (*Ibid.*, fn. 13.) The Court endorses the exercise of local police power to protect the general 17 welfare of its population to regulate materials that may be offensive. (*Ibid.*) Thus, the City's 18 Library Measures that permit public participation regarding library resources are consistent with 19 established United States Supreme Court precedents and within the powers granted to a charter 20 city by the California Constitution, Article XI, section 5. Accordingly, this Court should grant the 21 Defendants' Demurrer as to the Petition and Complaint and dismiss the entire action without leave 22 to amend.

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#### VIII. <u>CONCLUSION</u>

24Defendants request the Court grant this Demurrer as to the Petition for Writ of Mandate25and Complaint for Declaratory Relief without leave to amend for the reasons stated herein.

18 DEFENDANTS CITY OF HUNTINGTON BEACH, CITY COUNCIL, AND WYSOCKI'S NOTICE OF

DEMURRER AND DEMURRER TO PLAINTIFFS' COMPLAINT FOR DECLARATORY RELIEF; DECLARATION OF PEGGY Z. HUANG

1	DATED: May 7, 2025 MICHAEL J. VIGLIOTTA, City Attorney
2 3	By: Year wall
	PEGGX HUANG, Deputy City Attorney Attorney for Defendants
4 5	CITY OF HUNTINGTON BEACH
6	HUNTINGTON BEACH CITY COUNCIL ASHLEY WYSOCKI
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1	<b>DECLARATION OF PEGGY Z. HUANG</b>	
2	I, PEGGY Z. HUANG, declare and state:	
3	1. I am an attorney at law duly licensed to practice before all the courts of this state	
4	and am Deputy City Attorney for the City of Huntington Beach, counsel for Defendants CITY OF	
5	HUNTINGTON BEACH, CITY COUNCIL, and ASHLEY WYSOCKI in the above-entitled	
6	matter. The matters stated herein are within my own personal knowledge and, if called as a	
7	witness, I could and would testify thereto.	
8	2. The American Library Association provides information and services to librarians,	
9	and promotes libraries in helping patrons to read and utilize library resources. It published	
10	suggested guidelines to assist librarians in ensuring that children have access to all library	
11	resources and services. The guideline is available at: <u>Access to Library Resources and Services</u>	
12	for Minors: An Interpretation of the Library Bill of Rights   ALA	
13	(https://www.ala.org/advocacy/intfreedom/librarybill/interpretations/minors).	
14	3. Attached as <u>Exhibit A</u> is a true and correct copy of the City of Huntington Beach	
15	Resolution No. 2023-41.	
16	4. Attached as <u>Exhibit B</u> is a true and correct copy of City of Huntington Beach	
17	Ordinance No. 4318.	
18	5. The City of Huntington Beach's Public Library's policies and procedures are	
19	available online for the members of the public. The types of library cards available to patrons and	
20	membership requirements are available at:	
21	https://huntingtonbeachca.gov/departments/library/my_account/library_card_membership.php.	
22	This is a public document on the City's website.	
23	6. Attached as <u>Exhibit C</u> is a true and correct copy of the City of Huntington Beach	
24	Public Library's new Imagin and Inspire Cards' membership benefits and borrowing limitations.	
25	7. The City of Huntington Beach's Public Library's loan policies and fees are	
26	available online for the members of the public, which is available at:	
27	https://huntingtonbeachca.gov/departments/library/my_account/loan_policies/index.php. This is a	
28	public document on the City's website.	
	20	
377646	DEFENDANTS CITY OF HUNTINGTON BEACH, CITY COUNCIL, AND WYSOCKI'S NOTICE OF DEMURRER AND DEMURRER TO PLAINTIFFS' COMPLAINT FOR DECLARATORY RELIEF; DECLARATION OF PEGGY Z. HUANG	

1       8. In compliance with the provisions of Sections 430.41, subdivision (a) of the Code         of Civil Procedure, on May 5, 2025, 1 spoke with Plaintiffs' attorneys regarding Plaintiffs Petition.         for Writ of Mandate and Complaint for Declaratory Relief. We were unable to agree on the         issues.         I declare under penalty of perjury under the laws of the State of California that the         foregoing is true and correct.         Executed this 7 <sup>th</sup> day of May, 2025 at Huntington Beach, CA.         WHAT PEGGWHUANNG         11         12         13         14         15         16         17         18         19         19         20         21         21         21         21         22         23         24         25         26         27         28         29         20         21         22         23         24         25         26         27         28         29         20 <tr< th=""><th></th><th></th></tr<>			
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3       for Writ of Mandate and Complaint for Declaratory Relief. We were unable to agree on the issues.         3       I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.         6       Executed this 7 <sup>th</sup> day of May, 2025 at Huntington Beach, CA.         7       Executed this 7 <sup>th</sup> day of May, 2025 at Huntington Beach, CA.         8       PEGGWHUANG         10       PEGGWHUANG         11       PEGGWHUANG         12       PEGGWHUANG         13       PEGGWHUANG         14       PEGGWHUANG         15       PEGGWHUANG         16       PEGGWHUANG         17       PEGGWHUANG         20       PEGGWHUANG         21       PEGGWHUANG         22       PEGGWHUANG         23       PEGGWHUANG         24       PEGGWHUANG         25       PEGURRER AND DEWURER FOR DELACH, CITY COUNCIL, AND WYSOCKI'S NOTICE OF DEMURERE AND DEWURER FOR DELACH, CITY COUNCIL, AND WYSOCKI'S NOTICE OF DEMURERE AND DEWURER FOR DELACH, CITY COUNCIL, AND WYSOCKI'S NOTICE OF DEMURERE AND DEWURERE TO PLANTER' COMPLAINT FOR DECLARATORY RELIEF;		inter latin later transmission interant parts Transmission statutes statutes interesting the second statutes to the second statutes in the second statutes	
4       issues.         5       I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.         6       Executed this 7 <sup>th</sup> day of May, 2025 at Huntington Beach, CA.         7       B         9       PEGGV HUANG         10       Image: state of the			
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#### RESOLUTION NO. 2023-41

#### A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF HUNTINGTON BEACH ESTABLISHING A POLICY FOR CHILDREN'S LIBRARY MATERIALS CONTAINING SEXUAL CONTENT

WHEREAS, the City Council has observed that there are some children's books and other materials in the City's libraries that contain sexual writings, explicit sexual references, explicit sexual images, and other sexual content, and views and considers much of this "obscene" and/or "pornographic;" and

WHEREAS, "obscenity" is defined as material appealing to prurient interests, portraying sexual content in a patently offensive way without serious literary, artistic, political, or scientific value and "pornography" is commonly defined as the depiction of erotic behavior intended to cause sexual excitement; and

WHEREAS, the City Council is concerned that some of the children's books and other materials ("books and "other materials" also includes any digital content and/or online content) in the City's libraries contain sexual content that is viewed by the community as obscene and/or pornographic; and

WHEREAS, those books and other materials containing sexual content are presently readily available to children without any parental involvement or requirement for parental involvement; and

WHEREAS, the City Council seeks to protect our community's children by necessarily involving parental oversight and participation regarding children's access to obscene, pornographic, or sexual content in books and other materials at or from the City libraries; and

WHEREAS, the City libraries are funded by taxpayers from the community and children's books and other materials are necessarily procured by taxpayer funds; and

WHEREAS, the content of books and other materials are generally judged by "community standards" per *Miller v. California* (1973) 413 U.S. 15;

NOW, THEREFORE, the City Council of the City of Huntington Beach does hereby resolve as follows:

- 1. Children's Accessibility to Library Books:
  - a. No City Library or other City facility shall allow children ready access to books and other materials that contain any content of sexual nature. Books and other materials containing any sexual writings, sexual references, explicit sexual images, and any other sexual content shall not be placed in, or be present in, any section of any City Library or facility other than adult section(s), i.e., those areas/shelves designated for 18-years or older.
  - b. Parental or guardian consent will be required before accessing or checking out any book or other material that contains any sexual writing, sexual references, sexual images, and/or other sexual content by anyone under 18-years of age, whether the books or materials are intended for children or adults.

2. Procurement of New Books and Materials Required to Meet Community Standards:

- a. No City Library or other City facility shall procure (children's) books or materials containing any sexual writing, sexual references, sexual images, and/or other sexual content that are intended for children without first receiving the approval of a community parent/guardian review board.
- b. A community parent/guardian review board shall be established, comprised of up to twenty-one (21) adult community members, each Council Member appointing three (3) to review all proposed or new children's books and other materials procured by the City Libraries or City Librarians that may contain sexual content before the books or materials are placed in the City Libraries or facilities.
- c. This community parent/guardian review board shall meet at least twice a year, and more if necessary, to review children's books recommended to the City Libraries to determine by majority vote if the books and materials meet the community standards of acceptance for the City of Huntington Beach. If recommended books or materials do not meet the City's community standards of acceptance, they may be rejected by vote of the community parent/guardian review board.
- d. The community parent/guardian review board may also recommend books or other materials currently in circulation at City Libraries be subject to the same review process on a case-by-case basis. Should the community parent/guardian review board find a book or material currently in circulation does not meet community standards, it shall be placed in the adult section and subject to parental and guardian consent before being checked out by anyone under the age of 18.
- This section does not modify the requirement in Section 1 of this Resolution that e. any book containing sexual content be placed in the adult section and require parental or guardian consent for children to access.

PASSED AND ADOPTED by the City Council of the City of Huntington Beach at a regular meeting thereof held on the \_\_\_\_\_ day of \_\_\_\_\_\_, 20\_\_\_\_.

ATTESTED:

City Clerk

Mayor

Mayor Pro Tempore

APPROVED AS TO FORM:

City Attorney

23-12647/321065

#### ORDINANCE NO. 4318

#### AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF HUNTINGTON BEACH AMENDING THE HUNTINGTON BEACH MUNICIPAL CODE BY ADDING NEW CHAPTER 2.66 ENTITLED "COMMUNITY PARENT-GUARDIAN REVIEW BOARD FOR PROCUREMENT OF CHILDREN'S LIBRARY MATERIALS"

WHEREAS, the City of Huntington Beach is a Charter City and municipal corporation duly created and existing under a charter pursuant to which the City has the right and power to make and enforce all laws and regulations in respect to municipal affairs.

The City Council of the City of Huntington Beach does hereby ordain as follows:

SECTION 1. The Huntington Beach Municipal Code is hereby amended to add new Chapter 2.66 Entitled "Community Parent-Guardian Review Board for Procurement of Children's Library Materials" to read as follows:

"Chapter 2.66 COMMUNITY PARENT-GUARDIAN REVIEW BOARD PROCUREMENT FOR CHILDREN'S LIBRARY MATERIALS

#### 2.66.010 Established

There is hereby established a new Community Parent-Guardian Review Board for Procurement of Children's Library Materials (hereinafter referred to in this Chapter as the "Board") which shall be a decision-making body pursuant to Huntington Beach Charter Section 405.

#### 2.66.020 Definitions

For the purpose of this Chapter, the following definitions apply:

"Children" means persons under the age of eighteen (18) years old.

"Children's Books" means any book, literary work, or other material, whether in hard copy or electronic, intended for anyone under the age of 18 or intended to be placed in the Children's Section(s) within any of the City Libraries or intended for Children's access.

"Community Standards" means the Board's determinations regarding whether books are acceptable for Children's access, including books that may contain Sexual Content or Sexual References.

"Sexual Content" is any content of a sexual nature, whether in the form of written text, or in the form of graphic depictions such as photos, drawings, cartoons, images, etc., for example, textual or graphic content including sex, sexual organs, sex acts, relationships of sexual nature, or sexual relations in any form.

"Sexual Reference" is any reference of a sexual nature, whether in the form of written text, or in the form of graphic depictions such as photos, drawings, cartoons, images, etc., for example, textual or graphic references to sex, sexual organs, sex acts, relationships of sexual nature, or sexual relations in any form.

#### 2.66.030 Purpose

The Board shall serve as a decision-making authority to the City to ensure that books that Children have access to in City Libraries meet the City's Community Standards for material acceptable for Children's access, including books that may contain Sexual Content or Sexual References, before such Children's Books are purchased by the City prior to placement in circulation or made accessible to Children without parental consent.

Additionally, the Board may nominate Children's Books currently in circulation for review by the Board for determination of whether those Children's Books meet the Community Standards for material acceptable for Children's access, or whether those books require parental consent and are to be placed in the Adult Section of the City's Library.

#### 2.66.040 Composition

A. The Board shall consist of up to twenty-one members. Each City Council Member shall appoint up to three members of the Board to serve the same term as the City Council Member until their successors are elected and qualified.

B. The service limitation contained in Section 2.100.060, which does not allow a person to serve on more than one Board or Commission at any one time shall not be applied to this Board due to its large membership, possible difficulty recruiting members, and limited scope of duties. Subject to California Government Code Section 1099, no Member may simultaneously hold two incompatible public offices.

#### 2.66.050 Operating Policies

Except as otherwise provided in this Chapter, the Board shall conform to the operating policies for Boards and Commissions as set forth in Chapter 2.100 of this Code.

#### 2.66.060 Election and Officers

The Board shall elect from its appointed members a Chairperson and Vice Chairperson at the first regular meeting of the calendar year and such officers shall serve for one year and until their successors are elected and qualified. The Chairperson and Vice Chairperson may make and second motions and shall have a voice and vote in all proceedings of the Board. No Chairperson or Vice Chairperson may serve consecutive years in the same role.

#### 2.66.070 Secretary

The Director of Community & Library Services, or his or her designee, shall serve in a nonvoting capacity as Secretary to the Board and shall prepare and retain permanent minutes of the Board meetings approved by the Board per the City's Record Retention Policy.

#### 2.66.080 Meetings

The Board shall meet at least twice each calendar year, and more if deemed necessary by the Director of Community & Library Services. As a "Brown Act" Board, the Meetings shall be conducted consistent with the provisions of the Brown Act. Roberts' Rules of Order (current edition) shall govern the procedure of the meetings of the Board unless inconsistent with other provisions of this Chapter. As requires, the City Attorney and or his or her designee shall give legal advice to the Board regarding compliance with laws.

#### 2.66.090 Quorum

A. At any meeting of the Board, a simple majority of the current existing membership shall constitute a quorum for the transaction of business.

B. In the event there is no quorum at a meeting, the Chair shall adjourn said meeting or shall adjourn to a date certain.

#### 2.66.100 Funding

All budget and expenses by the Board shall be managed in a predetermined account(s) by the City, subject to City purchasing and contracting policies and procedures. The Board and their staff liaison may determine and request an annual budget for the purchase of Children's Books to review. After review, all efforts will be made to sell or donate non-approved Children's Books to libraries outside the City of Huntington Beach.

#### 2,66.110 Duties

A. Review all Children's Books proposed for procurement by the City to determine by majority vote, in the Board's sole discretion, if such Children's Books meet the Community Standards of acceptance for the City of Huntington Beach to be placed in City Libraries. Make Recommendations for Children's Books that meet the Community Standards of acceptance to be purchased by the City, and/or to be accessible to Children without parental consent. The Board shall be provided a budget and ability to procure advance copies of Children's Books or Children's Books reviews as required for Board review. Any Children's Book may be nominated to be reviewed again after one year has passed from a previous decision by the Board.

B. The Director of Community & Library Services or his or her designee will submit a list of Children's Books intended for purchase at least 45 days before the date of any Board meeting. Any Board Member may nominate any number of Children's Books from the list for review. If a Children's Book is nominated for review, it shall not be purchased by the City for Library circulation unless first approved by the Board. Once nominated, a Children's Book must be reviewed within one year of nomination. If a Children's Book is not nominated for review within 90 days from the submittal of the intended purchase list or reviewed by the Board within one year of nomination, it will be considered approved for purchase by the Board.

C. The Board may also recommend that Children's Books currently in circulation at City Libraries be subject to the same Board review process on a case-by case basis. Any Board Member may submit a recommendation form that a Children's Book currently in circulation be reviewed by the Board. Should the Board find that a Children's Book currently in circulation does not meet Community Standards for Children's access without parental notification, it shall be placed in the Adult Section and subject to parental and/or guardian consent before either Children obtain access or the book is checked out by anyone under the age of 18.

D. All Board Members present must review the Children's Book(s) before it may be subject to a Board vote.

E. The Board must vote whether a Children's Book meets the Community Standards before the Board may vote on procurement/placement.

F. If a proposed Children's Book proposed by the Director for procurement and not yet placed in circulation is reviewed and then rejected by the Board, the Board must place findings in the record and complete the Library Materials Review Form, which shall be placed in the minutes by the Secretary in detail as to the reasons the Board determined the proposed Children's Book did not meet the Community Standards or is unfit for placement in the Library.

G. All decisions by the Board are final and non-appealable.

H. A list of all Children's Books voted on by the Board, including the nomination and voting date, shall be displayed on the City's website on the Board's webpage.

#### **EXHIBIT B**

SECTION 2. This ordinance shall become effective 30 days after its adoption.

PASSED AND ADOPTED by the City Council of the City of Huntington Beach at a regular meeting thereof held on the  $2^{nk}$  day of \_\_\_\_\_\_, 2024.

Mayor

ATTEST: Dobm Ustanislaw

APPROVED AS TO FORM:

City Clerk

City Attorney

**REVIEWED AND APPROVED:** 

City Manager

INITIATED AND APPROVED:

City Manager

24-13971/333967

### STATE OF CALIFORNIA)COUNTY OF ORANGE)SS:CITY OF HUNTINGTON BEACH

I, ROBIN ESTANISLAU, the duly elected, qualified City Clerk of the City of Huntington Beach, and ex-officio Clerk of the City Council of said City, do hereby certify that the whole number of members of the City Council of the City of Huntington Beach is seven; that the foregoing ordinance was read to said City Council at a **Regular** meeting thereof held on **March 19, 2024**, and was again read to said City Council at a **Regular** meeting thereof held on **April 2, 2024**, and was passed and adopted by the affirmative vote of at least a majority of all the members of said City Council.

AYES: Burns, Van Der Mark, Strickland, McKeon

NOES: Moser, Bolton, Kalmick

ABSENT: None

ABSTAIN: None

I, Robin Estanislau, CITY CLERK of the City of Huntington Beach and ex-officio Clerk of the City Council, do hereby certify that a synopsis of this ordinance has been published in the *Huntington Beach Wave* on April 11, 2024. In accordance with the City Charter of said City. <u>Robin Estanislau, City Clerk</u> <u>Senior Deputy City Clerk</u>

Gobin Estanislaw

City Clerk and ex-officio Clerk of the City Council of the City of Huntington Beach, California

#### **EXHIBIT B**

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Please review the descriptions of the two card types and feel free to speak with a staff member for more inform Parents or legal guardians have a choice of library cards for their minor children: Inspire or Imagine.



## Inspire Card

Inspire card holders:

- can borrow books
- can access digital collections
- can access Children's Library computers
  - may borrow up to 35 books at a time
- cannot borrow media items (DVDs, music CDs, audiobooks, etc.) may access all public areas of the library without a parent at age 13



# Imagine Card

Imagine card holders:

- can borrow books from the Children's sections
- cannot access digital collections
- can access Children's Library computers
- may borrow up to 35 books at a time
- cannot borrow media items
   //was accessed and a second a s
- (DVDs, music CDs, audiobooks, etc.)must have a parent or guardian present when

accessing areas outside of the Children's section

WWW.HBPL.O

1	PROOF OF SERVICE		
2	STATE OF CALIFORNIA )		
3	) ss. COUNTY OF ORANGE )		
4	Lam employed in the County of Orange State of California. Lam over the age of 18 and		
5	I am employed in the County of Orange, State of California. I am over the age of 18 and not a party to the within action; my business address is 2000 Main Street, Huntington Beach, CA		
6	92648.		
7	On May 7, 2025, I served the foregoing document described as: NOTICE OF DEMURRER AND DEMURRER TO PLAINTIFF'S PETITION FOR WRIT OF		
8	MANDATE AND COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF BY		
9	DEFENDANTS CITY OF HUNTINGTON BEACH, CITY COUNCIL, AND WYSOCKI; DECLARATION OF PEGGY Z. HUANG on the interested parties in this action by placing a		
10	true copy thereof in a sealed envelope addressed as follows:		
11	SEE ATTACHED SERVICE LIST		
12	a. [] BY MAIL I caused such envelope to be deposited in the mail at Huntington		
13	Beach, California. The envelope was mailed with postage thereon fully prepaid. I am "readily		
14	familiar" with the City's practice of collection and processing correspondence for mailing. It is deposited with U.S. Postal Service on that same day in the ordinary course of business. I am		
15	aware that on motion of a party served, service is presumed invalid if postal cancellation date or postage meter date is more than 1 day after date of deposit for mailing in the affidavit.		
16	b. [X] BY EMAIL – Electronic Service through One Legal, LLC. I affected electronic		
17	service by submitting an electronic version of the documents to One Legal, LLC, www.onelegal.com, which caused the documents to be sent by electronic transmission to the		
18 19	person(s) at the electronic service address(es) listed above.		
20	c. [] BY EMAIL By causing a true copy of the above document to be emailed to the		
20	email addresses listed above on the date listed in this proof of service.		
21	I declare under penalty of perjury under the laws of the United States that the foregoing is true and correct.		
23			
24	Executed on May 7, 2025, at Huntington Beach, California.		
25	CHRISTINA KELEMEN		
26			
27			
28			
	22		
377646	DEFENDANTS CITY OF HUNTINGTON BEACH, CITY COUNCIL, AND WYSOCKI'S NOTICE OF DEMURRER AND DEMURRER TO PLAINTIFFS' COMPLAINT FOR DECLARATORY RELIEF;		
	DECLARATION OF PEGGY Z. HUANG		

	<u>SERVIC</u>	<u>E LIST</u>
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"	Amanda C. Goad, Esq.	peliasberg@aclusocal.org
f	American Civil Liberties Union Foundation of Southern California	jmarkovitz@aclusocal.org agoad@aclusocal.org
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5	Los Angeles, CA 90017	
,	Chessie Thacher, Esq.	Attorneys for All Petitioners
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2	Edward Crouse, Esq. JENNER & BLOCK LLP	Tel: (213) 239-5200; Fax: (213) 239-5199 ajthomas@jenner.com
<u> </u>	515 South Flower Street, Suite 3300	ecrouse@jenner.com
	Los Angeles, CA 90071	
-	David Loy, Esq.	Attorneys for All Petitioners
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5	DEFENDANTS CITY OF HUNTINGTON BEACH,	
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